GOVERNMENT OF INDIA
CONSUMER AFFAIRS, FOOD AND PUBLIC DISTRIBUTION
LOK SABHA

STARRED QUESTION NO:368
ANSWERED ON:28.03.2017
Fair Price Shops
Mishra Shri Bhairon Prasad;Patil Shri Chandrakant Raghunath

Will the Minister of CONSUMER AFFAIRS, FOOD AND PUBLIC DISTRIBUTION be pleased to state:

(a) whether the Government is providing quality foodgrains to consumers through the Fair Price Shops in the country and if so, the details thereof;
(b) whether Fair Price Shopkeepers have been found indulging in the adulteration of foodgrains and if so, the details thereof including the number of cases of adulteration detected, State-wise;
(c) the action taken against the guilty persons;
(d) whether complaints have been received regarding corruption/ irregularities and diversion of funds/ration allocated for the poor and if so, the corrective steps being taken by the Government to check the same; and
(e) the number and details of cases in which action was taken during the last two years?

Answer

MINISTER OF CONSUMER AFFAIRS, FOOD & PUBLIC DISTRIBUTION
(SHRI RAMVILAS PASWAN)
(a) to (e): A statement is laid on the Table of the House
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STATEMENT REFERRED TO IN REPLY TO PARTS (a) TO (e) OF THE STARRED QUESTION NO 368 DUE FOR ANSWER ON 28TH MARCH, 2017 IN THE LOK SABHA
(a): Yes Madam, Government has prescribed quality norms for foodgrains (wheat & rice) to be distributed under the Public Distribution System (PDS) through Fair Price Shops which are given at Annexure- I.
(b)&(c):Regular surveillance, monitoring, inspection and random sampling of all the food products are undertaken by the officials of Food Safety Departments of the respective States/UTs to check that they comply with the standards laid down under Food Safety & Standards Act, 2006 and the Rules & Regulation made thereunder. In cases where food samples are found to be non-conforming, recourse is taken to penal provisions under Chapter-IX of the Food Safety and Standards Act, 2006. The implementation and enforcement of norms under Food Safety and Standards Act, 2006 and Rules & Regulation made thereunder primarily rests with the State/UT Government.
FSSAI vide letter dated 16th March, 2017 addressed to Commissioner of Food Safety of all States/UTs has specially asked them to ensure compliance of the provisions of the Food Safety and Standards Act, 2006 and Rules & Regulations made thereunder, by the establishments of FCI, the Food and Supply Departments and Fair Price Shops.
No separate enforcement data regarding samples taken from Fair Price Shops by Food Safety Authorities of the States/UTs is maintained centrally by FSSAI. However, based on information made available by the States/UTs, details of all food samples received, analyzed, found non-conforming to the norms and action taken under provision of FSS Act, 2006 during the year 2015-16 is at Annexure-II.
(d)&(e): Targeted PDS is operated under the joint responsibility of the Central and the State/UT Governments. Central Government is responsible for procurement, allocation and transportation of foodgrains upto the designated depots of the Food Corporation of India. The operational responsibilities for intra-state allocation and distribution of foodgrains within the States/UTs, identification of eligible beneficiaries, issuance of ration cards and supervision and monitoring of the Fair Price Shops (FPSs) etc. rest with the concerned State/UT Governments.
...2/-
...2...
There have been complaints/reports from individuals and organizations as well as press reports relating to leakage/diversion of foodgrains, bogus/ineligible ration cards, irregular functioning of FPS, beneficiaries not getting their entitled quota of foodgrains etc. Under National Food Security [NFSA] Act, 2013 and Targeted Public Distribution System [TPDS] (Control) Order 2015, the responsibility of addressing these issues falls under the purview of respective State/UT Governments. Therefore, as and when complaints are received, these are referred to the State/UT Governments concerned for inquiry and appropriate action.
To strengthen and streamline TPDS, the Government has also initiated implementation of 'End-to-end Computerisation of TPDS Operations' during the 12th Five Year Plan (2012-17) on cost sharing basis with the States/UTs to ensure transparency and check leakages in the TPDS. The scheme inter-alia includes the actions: digitization of ration cards/beneficiary details and other databases, computerisation of supply-chain management, setting up transparency portals, grievance redressal mechanisms, installation of ePoS devices at Fair Price Shops and issuance of foodgrains after biometric authentication.
Further, NFSA provides for two tier Grievance Redressal Mechanism in each State/UT consisting of District Grievance Redressal Officers and State Food Commissions. A system of toll-free helpline numbers has also been put in place by State/UT Governments for suggestions/complaints regarding TPDS.
State/UT-wise details regarding action taken by the State/UT Governments against corruption/irregularities, diversion of funds/ration etc during the last two years is at Annexure-III.
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ANNEXURE REFERRED TO IN REPLY TO PART (a) OF STARRED QUESTION NO 368 TO BE ANSWERED ON 28TH MARCH, 2017 IN LOK SABHA.

Quality norms of foodgrains (wheat & rice) prescribed for distribution under the Public Distribution System (PDS)
Wheat: Wheat is categorized based upon the percentage of weevilled grains as shown in the table below:-
Category
Percentage of Weevilled grains
A
Upto 1%
B
Above 1% and upto 4%
C
Above 4% and upto 7%
D
Above 7% and upto 10%
Stock of A and B categories conforming to Food Safety and Standards Authority of India (FSSAI) standards and free from insect infestation are prescribed for issue under PDS.
Rice: Rice is categorised on the basis of percentage of damaged and discoloured grains as shown in the table below:-
CATEGORY 'A' DAMAGED GRAIN DISCOLOURED GRAIN
Raw rice Upto 3% Upto 3%
Parboiled rice Upto 3% Upto 3%
CATEGORY 'B'
Raw Rice above 3% upto 4% above 3% upto 5%
Parboiled Rice above 3% upto 4% above 3% upto 5%
CATEGORY 'C'
Raw Rice above 4% upto 5% above 5% upto 7%
Parboiled Rice above 4% upto 5% above 5% upto 7% CATEGORY 'D'
Lot showing appreciable quantity of loose bran (more than 0.5%) or giving unpleasant smell in respect of raw and parboiled rice.
Stock of A, B & C categories conforming to FSSAI standards and free from insect infestation are prescribed for issue under the PDS and other Welfare Schemes of the Govt. of India, provided the refractions are only upto 20% in excess of the Uniform Specifications of the relevant marketing season in respect of broken grains, chalky grains, red grains, dehusked grains and the incidence of foreign matter does not exceeded 1% including rice bran. Inorganic foreign matter should not exceed 0. 5%.
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ANNEXURE-I
ANNEXURE-II
ANNEXURE REFERRED TO IN REPLY TO PART (b)&(c) OF STARRED QUESTION NO 368 TO BE ANSWERED ON 28TH MARCH, 2017 IN LOK SABHA.
Annual Public Laboratory Testing Report for the year 2015-2016
Sr. No
Name of the State/ U.T.
Total No. of samples received
No. of Samples Analyzed
No. of Samples found adulterated and Misbranded
No. of Cases Launched
No. of Convictions/ Penalties
Criminal
Civil
Convictions
Penalties/
Amount raised in Rupees
1.
A & N Islands
156
156
25
0
0
0
Rs. 2,71,000
2.
Andhra Pradesh
4860
4860
870
194
347
4
83/ Rs. 52,15,000
3.
Arunachal Pradesh
290
290
30
0

28
0
5/ Rs. 15,000
4.
Assam
503
503
72
10
80
2
4
5.
Bihar
2032
1447
35
0
93
0
4/ RS. 20,000
6.
Chandigarh
206
206
15
15
0
Rs. 10,52,000
7.
Chhattisgarh
1026
1026
298
3
17
0
Rs. 85,000
8.
Dadra & N.H
65
65
5
0
2
0
0
9.
Daman & Diu
106
106
11
0
11
0
0
10.
Delhi
1472
1472
239
149
0
0
Rs. 44,82,500
11.
Goa
1132
1155
72
0

4
1
1/ Rs. 5,000
12.
Gujarat
15115
14891
1242
30
507
1
182/ Rs. 1,90,05,906
13.
Haryana
2121
2063
180
7
149
0
111/ Rs. 27,43,600
14.
Himachal Pradesh
415
390
53
22
12
25
Rs. 9,50,000
15.
Jammu & Kashmir
1354
1215
334
1
335
215
Rs. 22,14,400
16.
Karnataka
2894
2340
433
58
0
Rs. 4,36,000
17.
Kerala
2364
2196
459
138
246
17
44 / Rs. 66,33,500
18.
Madhya Pradesh
10035
9994
1311
82
879
36
447/ Rs. 4,48,26,000
19.
Maharashtra
2019
1400
345
396

85
Rs. 12,25,500
20.
Manipur
67
67
0
0
8
8
8/ Rs. 1,64,000
21.
Meghalaya
124
87
4
0
0
0
0
22.
Mizoram
24
17
4
0
0
0
0
23.
Nagaland
187
187
76
32
20
20/ Rs. 10,000
24.
Odisha
211
211
61
2
1
25.
Puducherry
827
827
11
0
1
0
1/ Rs. 5,000
26.
Sikkim
5
5
0
0
0
0
0
27.
Tamil Nadu
1742
1783
607
107
308
23
202/ Rs. 58,90,800

28.
Tripura
814
814
17
5
0
Rs. 2,750
29.
Uttar Pradesh
17726
14833
7189
506
4864
164
2370/ Rs. 11,51,20,480
30.
Uttrakhand
1073
1073
183
10
95
0
Rs. 15,35,000
31.
West Bengal
154
154
102
1
13
0
0
Total
71,119
65,833
14,283
1,656
8196
516
3,483/Rs. 21,19,08,436
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ANNEXURE-III
ANNEXURE REFERRED TO IN REPLY TO PART (d)&(e) OF STARRED QUESTION NO 368 TO BE ANSWERED ON 28TH MARCH, 2017 IN LOK SABHA.
STATEMENT SHOWING RESULTS OF ACTION TAKEN BY THE STATE/UT GOVERNMENTS UNDER RELEVANT CLAUSES OF THE PDS/TPDS (CONTROL) ORDERS FROM JANUARY 2015 TO DECEMBER, 2016.
Sl.
No.
Name of the State/UT
Year
Number of inspections
Number of raids conducted
Number of persons arrested/
prosecuted/
convicted
Number of FPS
Licenses suspended/
Cancelled/Show cause notices issued/FIR Lodged
1
Andhra Pradesh
2015
11803
2072
53
2534
2016
2889
832

0
0
2
Arunachal
Pradesh
2015
*
*
*
*
2016
*
*
*
*
3
Assam
2015
1352
849
00
124
2016
772
272
00
36
4
Bihar
2015
*
*
*
*
2016
*
*
*
*
5
Chhattisgarh
2015
4811
561
0
149
2016
*
*
*
*
6
Delhi
2015
1381
149
08
755
2016
306
2
0
6
7
Goa
2015
145
03
00
25
2016

417
10
00
20
8
Gujarat
2015
6958
00
11
284
2016
4166
00
01
274
9
Haryana
2015
0
0
0
0
2016
1481
105
4
919
10
Himachal
Pradesh
(Till Sep 2016)
2015
3138
00
00
325
2016
4322
00
00
1026
11
Jammu & Kashmir
2015
*
*
*
*
2016
*
*
*
*
12
Jharkhand
2015
417
4
9
66
2016
438
18
32
107
13
Karnataka
2015
61078
614

145
520
2016
29620
372
33
202
14
Kerala
2015
78505
18269
33
108
2016
85047
22431
08
103
15
Madhya Pradesh
2015
*
*
*
*
2016
*
*
*
*
16
Maharashtra
2015
103820
7490
101
891
2016
*
*
*
*
17
Manipur
2015
54
20
00
00
2016
06
03
00
00
18
Meghalaya
2015
546
13
00
00
2016
(April to Aug 2016)
222
1
00
00
19
Mizoram
2015

166
103
02
00
2016
*
*
*
*
20
Nagaland
2015
221
00
00
00
2016
76
12
3
2
21
Odisha
2015
*
*
*
*
2016
*
*
*
*
...2/-
...2...
22
Punjab
2015
57422
1453
02
1451
2016
*
*
*
*
23
Rajasthan
2015
*
*
*
*
2016
*
*
*
*
24
Sikkim
2015
518
55
00
00
2016
(Till Aug)
820
119
00

00
25
Tamil Nadu
2015
180520
7700
25
00
2016
149702
15821
7718
00
26
Tripura
2015
11249
363
02
340
2016
8743
650
00
07
27
Uttrakhand
2015
*
*
*
*
2016
*
*
*
*
28
Uttar Pradesh
2015
45376
00
1009
6665
2016
62322
6961
887
6545
29
West Bengal
2015
7680
52
00
462
2016
19619
233
1
41
30
A&N Islands
2015
369
00
00
15
2016
*
*

*
*
31
Chandigarh
2015
410
15
09
04
2016
0
0
1
0
32
D&N Haveli
2015
10
01
00
00
2016
*
*
*
*
33
Daman & Diu
2015
00
00
00
00
2016
*
*
*
*
34
Lakshadweep
2015
00
00
00
00
2016
*
*
*
*
35
Puducherry
2015*
2805
913
0
7
2016 (up to June 16)
1377
634
0
2
Total
2015
580754
40699
1409
14725
2016
372345
48476

8688
9290
Grand Total= 2015+2016
953099
89175
10097
24015
* Information not provided
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